

A Necessary Tool for a Challenging Moment: The IHRA Working Definition of Antisemitism in 2025

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Summary: In 2025, a total of 67 new entities adopted the International Holocaust Remembrance Alliance (IHRA) Working Definition of Antisemitism, and three previous IHRA adoptions were added, bringing the all-time number of global adoptions to 1,334.

The 67 new adoptions marked a 97.1% increase from 34 the previous year. Despite this upward trend, the pace of adoptions was still lower than pre-October 7, 2023 – 97 adoptions were documented in 2023 and 91 in 2022.

Only by establishing a universal definition of antisemitism can it be properly identified, understood, and addressed, and this is why concerted advocacy is needed to ensure public and private entities around the world adopt, codify, and implement the IHRA framework.

Key Statistics:

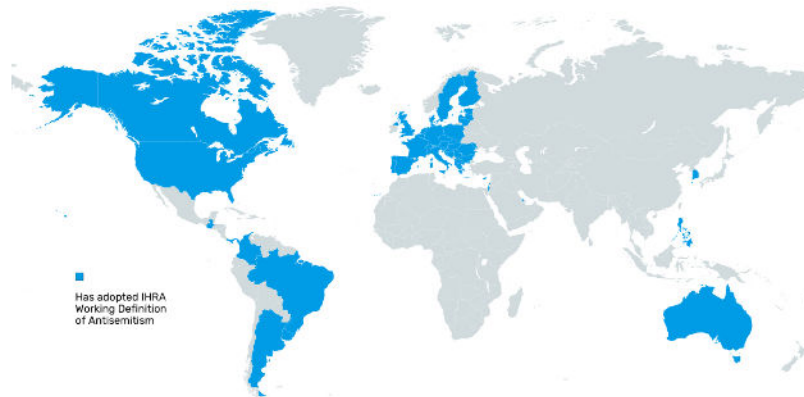
- **Total All-Time IHRA Adoptions (as of December 31, 2025): 1,334**
- **New Adoptions in 2025: 67**
- **Adoptions Added in 2025 from Previous Years: 3**
- **Total National IHRA Adoptions: 47**
- **Total U.S. State IHRA Adoptions: 37**
 - U.S. State IHRA Adoptions via Legislation: 18
 - U.S. State IHRA Adoptions via Executive Orders/Proclamations: 19
- **Total Non-Federal Governmental IHRA Adoptions: 545**
- **Total Educational Institution Adoptions: 386**
- **Total Public Organization and Entity IHRA Adoptions: 261**
- **Total Private Organization and Entity IHRA Adoptions: 58**

National IHRA Adoptions:

- In January 2025, the Republic of Ireland became the 26th EU member state to [adopt](#) the IHRA definition. Malta, currently an IHRA observer country, is the only EU member state yet to do so.
- In July 2025, Costa Rica became the sixth Latin American country to [adopt](#) the IHRA definition, joining Argentina, Colombia, Guatemala, Panama, and Uruguay.

- Globally, 47 countries spanning five continents - North America, South America, Europe, Asia, and Oceania - have adopted the IHRA definition.

IHRA WORKING DEFINITION OF ANTISEMITISM ADOPTIONS BY COUNTRY



U.S. State-Level Developments - Codifying IHRA:

- While no new U.S. states adopted the IHRA definition in 2025, four states that had previously adopted the definition took steps to codify, reinforce, or further implement the definition.
- In Kansas, which previously adopted IHRA via a non-binding resolution, [SB 44](#) was passed, codifying the definition into state statute for educational and law enforcement purposes.
- In [Arkansas](#) and [Tennessee](#), states that had both previously adopted the IHRA definition, new IHRA legislation was passed, applying the definition to investigations of hate incidents in public K-12 and higher education institutions.
- In Oklahoma, [legislation](#) was passed codifying IHRA for K-12 education, incorporating the IHRA definition into student, faculty, and employee codes of conduct, and establishing a state Title VI coordinator to monitor, review, and investigate antisemitic discrimination in public K-12 schools and post-secondary institutions. Furthermore, Oklahoma passed [SB 991](#), expanding the IHRA definition to cover all state affairs.
- Nevada passed [SB 179](#), codifying the IHRA for investigating discriminatory practices in housing, employment, and public accommodations.
- Further codifications of the IHRA definition into state law, for both investigations of hate incidents at schools and police investigations of hate crimes, as well as the adoption of



Map of the United States showing which states have adopted the IHRA Working Definition of Antisemitism. States with the definition are colored blue, and those without are gray.

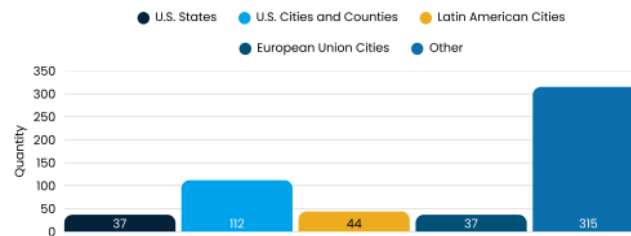
States that have adopted the IHRA Working Definition of Antisemitism (Blue): AK, AZ, AR, AL, GA, FL, SC, NC, VA, WV, KY, TN, MS, LA, TX, NM, CO, UT, NV, ID, MT, WY, ND, SD, NE, KS, MO, IA, MN, WI, MI, IN, OH, PA, NY, NJ, DE, MD, DC, VT, ME, NH, RI, CT, MA, and HI.

States that have not adopted the IHRA Working Definition of Antisemitism (Gray): WA, OR, CA, and HI.

- In 2025, 25 municipalities worldwide adopted the IHRA definition.
- 14 U.S. municipalities adopted the IHRA definition in 2025.
- [New York City](#) adopted the IHRA definition via an executive proclamation issued by then-Mayor Eric Adams in June 2025, which newly-inaugurated Mayor Zohran Mamdani [rescinded](#) on his first day of office in January 2026.
- [Cherry Hill, New Jersey](#), [Scarsdale, New York](#), [St. Augustine, Florida](#), [Highland Park, Illinois](#), [Croton-on-Hudson, New York](#), [Clearfield, Utah](#), [El Cajon, California](#), [Mount Laurel, New Jersey](#), [Haddonfield, New Jersey](#), [Chula Vista, California](#), [Bennett, Colorado](#), [Collier County, Florida](#), and [Irondale, Alabama](#) passed IHRA definition ordinances with the approval of their city/town councils.
- City authorities continue to play a critical role in combating antisemitism, and their embrace of the IHRA definition can help ensure local law enforcement agencies are able to identify and respond to incidents of hate.

NON-FEDERAL GOVERNMENTAL INSTITUTIONS

IHRA ADOPTIONS CATEGORIZED BY REGION

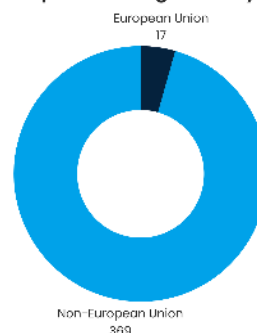


Promising Signs on Campus:

- In 2025, the largest category of IHRA definition adoptions was educational institutions, which made up 33 of 67 (49.3%) total adoptions. This was a marked improvement from 2024, when only one university – Ben-Gurion University in Israel – adopted the definition.
- In December 2025, Fernando Pessoa University became the first Portuguese university to [adopt](#) the IHRA definition and integrate awareness of the IHRA definition into its code of conduct.
- In May 2025, 33 Israeli universities and other educational institutions [jointly adopted](#) the IHRA definition.
- In the United States, three Ivy League institutions – [Harvard University](#), [Yale University](#), and [Columbia University](#) – adopted the IHRA definition, incorporating it into their campus anti-discrimination policies. The development coincided with the new Trump administration's [prioritization of combating](#) the proliferation of antisemitism at American colleges and universities.
- Of the global total of 386 educational institution IHRA adoptions, 17 are located in the European Union (EU).

EDUCATIONAL INSTITUTIONS

IHRA Adoptions Categorized by Region



Latin American Developments:

- In January 2025, the State of Rio Grande do Sul [adopted](#) the IHRA definition, becoming the twelfth Brazilian state to do so.
- In May 2025, the Santa Cruz Province in Argentina [adopted](#) the the IHRA definition.
- In a September 2025 decision facilitated by CAM, eight Colombian cities - Pitalito, Bucaramanga, Cúcuta, Bojacá, Tenjo, Villa Pinzón, Chiquinquirá, and Machetá - [jointly adopted](#) the IHRA definition. Together they will use the definition as an educational, guidance, and training tool in municipal activities.
- In November 2025, officials with the organization Representatives of the Latin American Network of Former Fellows and Friends of Israel (RLEBAI), a network spanning 18 countries, [adopted](#) the IHRA definition.
- In December 2025, the Paraguay's Chamber of Deputies, the nation's lower parliamentary house, [adopted](#) the IHRA definition.
- In total, 44 cities in Latin America have adopted the IHRA definition.

International Institutions

- In 2025, two public organizations - Documenta in Germany and Representatives of the Latin American Network of Former Fellows and Friends of Israel (RLEBAI) in Latin America - adopted the IHRA definition, bringing the total number of international organization adoptions to 261.
- Leading global institutions that have adopted IHRA include the three branches of the European Union (EU) - the European Commission, European Parliament, and Council of Europe - as well as the Organization of American States (OAS) and the Latin American and Caribbean Parliament.

Strategic Recommendations for 2026:

- **From Adoption to Implementation:** Prioritize codifying the IHRA Working Definition of Antisemitism. Governments and institutions that have already symbolically adopted IHRA should ensure its integration into hate crime investigations, civil rights enforcement at K-20 schools, and law enforcement training.
- **Close Remaining U.S. State Gaps:** Focus legislative advocacy on the 18 U.S. states that have not yet adopted the IHRA definition, and continue to strengthen and expand implementation in states that have already taken symbolic or statutory action.
- **Institutionalize IHRA on Campuses:** Build on the significant increase in university adoptions in 2025 by ensuring the IHRA definition is embedded in student conduct codes, faculty policies, Title VI compliance, and campus disciplinary processes, with mandatory training for students and staff.



- **Strengthen Municipal and Regional Leadership:** Expand outreach to cities and regional authorities as frontline actors in combating antisemitism, promoting the adoption and implementation of the IHRA definition in policing, public safety, and community engagement activities.
- **Defend IHRA's Integrity and Expand Cross-Sector Engagement:** Vigorously counter efforts to politicize or misrepresent the IHRA definition, while mobilizing civil society, interfaith partners, and the private sector to adopt and implement the definition.